



# Town of Groton, Connecticut

## Meeting Agenda

45 Fort Hill Road  
Groton, CT 06340-4394  
Town Clerk 860-441-6640  
Town Manager 860-441-6630

### RTM Community Development & Services Committee

*Chairman Scott Aument, Representatives Susan Chase-Hildebrand, Karen Hatcher, Jack Sebastian, Dana Semeraro, Richard Waselik and Lori Watrous*

Thursday, September 05, 2013

7:00 PM

Town Hall Annex-Community Room 2

#### SPECIAL MEETING

1. CALL TO ORDER
2. ROLL CALL
3. UNFINISHED BUSINESS
4. NEW BUSINESS

**2013-0205 Adoption of Blight Ordinance**

ADOPTION OF A BLIGHT ORDINANCE

BE IT ORDAINED BY THE TOWN COUNCIL OF THE TOWN OF GROTON:

Section 1. Purpose

(a) This Ordinance is enacted pursuant to authority granted by the Connecticut General Statutes, including without limitation by C.G.S. § 7-148(c)(7)(H)(xv), as amended by P.A. 12-146, §§ 2 and 4; C.G.S. § 148-o(b) and C.G.S. § 7-152c.

(b) This Ordinance prohibits any owner, occupant, agent, tenant and/or person in control of real property located in the Town of Groton, from allowing, creating, maintaining or causing to be created or maintained Blighted Premises.

(c) This ordinance shall apply to public and private property, regardless of principal or accessory uses, and is intended to protect, preserve, and promote public health, safety and welfare, including the preservation of property values.

(d) Notwithstanding the foregoing, this Ordinance shall not apply within the jurisdictional boundaries of the City of Groton or Groton Long Point.

Section 2. Definitions

The following words, terms, and phrases shall have the following meaning ascribed to them in this section.

(a) Blighted Premises means any building, structure or parcel of land where at least one of the following conditions exists:

- (1) A condition exists that poses a serious or immediate threat to the health, safety or general welfare of the community.
- (2) A building or structure is a fire hazard.
- (3) The property is in a state of disrepair or is becoming dilapidated. "State of disrepair" or "becoming dilapidated" shall mean in a physically deteriorating condition causing unsafe or unsanitary conditions or a nuisance to the general public and be evidenced by one or more of the

following conditions:

- a. Missing, broken or boarded up windows and doors longer than 6 months.
- b. Collapsing or missing exterior walls or roof, or other exterior features including but not necessarily limited to stairs, porches, railings, hatchways, chimneys or floors.
- c. Seriously damaged or missing siding or roofing.
- d. Unrepaired fire or water damage longer than 6 months.
- e. Rodent harborage and/or infestation.
- f. Persistent garbage or trash on the property.
- g. Parking lots in excess of 10 parking spaces in a state of disrepair or abandonment evidenced, for example, by cracks, potholes, overgrowth of vegetation within the surface, pavement or macadam, or within medians and buffers.
- h. Shrubs, hedges, grass, plants, weeds or any other vegetation that have been left to grow in an unkempt manner that are covering or blocking means of egress or access to any building or that are blocking, interfering with, or otherwise obstructing any sightline, road sign, or emergency access to or at the property, when viewed from any property line.
- i. On any premises with a building or dwelling located thereon, whether said building or dwelling is occupied or not, no grass or weeds shall be permitted by any owner or occupant to reach a height greater than 2 feet.
- j. The overall condition of the property structure and/or grounds causes an unreasonable impact on the value of neighboring properties.

(b) Town means the Town of Groton, CT.

(c) Blight Ordinance Enforcement Officer means a Town official and/or employee designated by the Town Manager to enforce this Ordinance and to issue citations and/or take other actions he deems necessary to compel compliance with it.

(d) Naturalized Areas - For the purpose of this ordinance Naturalized Areas shall be defined as contiguous areas of vegetation that come from natural regeneration and/or intentional plantings with native plant material. These areas are an approach to landscaping as a means of promoting bio diversity, reducing water use, and reducing maintenance costs.

### Section 3. Exemptions

The following properties and/or portions of properties shall be exempt from this Ordinance.

- (1) Agricultural lands pursuant to C.G.S. 22-3(b);
- (2) Land dedicated as public open space or parks;
- (3) Land preserved in its natural state through conservation easements or conservation restrictions;
- (4) Areas designated as buffers or development free areas by a land use agency;
- (5) Upland review areas or wetlands and watercourses;
- (6) Maintained gardens, flower beds, and/or xeriscape landscaping as part of a landscape design, or naturalized areas as defined in Section 2.(d), provided they do not cover or block means of egress or access to any building or block, interfere with, or otherwise obstruct any sightline, road sign, or emergency access to or at the property or promote rodent harborage and/or infestation.

### Section 4. Prohibition

No owner, agent, occupant and/or a tenant required by a lease to maintain a property, and/or any person in control of real property located in the Town shall allow, maintain or cause to be maintained a Blighted Premises.

### Section 5. Notice of Violation

(a) The Blight Code Enforcement Officer shall give written notice of a violation of this Ordinance to the owner and occupant of and may give written notice to their agent(s), and/or any other person responsible for the Blighted Premises. The notice may be hand delivered or mailed by certified mail, return receipt requested, to the last known address of the person to whom it is directed.

(b) Such notice shall state the violation and demand its abatement within a reasonable time to be determined by the Blight Code Enforcement Officer based on the nature and extent of the violations. If the violation is not corrected within the time provided in the written notice, the Blight Code Enforcement Officer may issue an enforcement citation and/or take other enforcement action as specified herein.

(c) If the owner, agent, occupant and/or person responsible for the Blighted Premises cannot be ascertained or does not accept delivery of the written notice, the notice shall be published once in a newspaper having a substantial circulation in the town. The notice shall include the name of the last known owner of the real property upon which violation has been found and the address of the real property.

(d) Any person who is a new owner or new occupant of a Blighted Property shall, upon request, be granted a thirty-day extension of the notice and opportunity to remediate provided pursuant to Section 5(b). For purposes of this Ordinance, "new owner" shall mean any person or entity who has taken title to a property within thirty days of the notice, and "new occupant" shall mean any person who has taken occupancy of a property within thirty days of the notice.

#### Section 6. Penalty for Violation

Violations of this Ordinance shall be punishable by a civil penalty of no less than \$10.00 and no more than \$100.00 for each day a violation continues. Each day after due notice of the violation has been served shall constitute a separate offense.

#### Section 7. Enforcement Citation

(a) A citation hearing procedure per C.G.S. § 7-152c is hereby established for purposes of this Ordinance. The Town Manager shall appoint one or more citation hearing officers for the Town.

(b) If a violation remains unabated after the time allowed for abatement contained in the notice of violation issued per Section 5 hereof has expired, the Blight Code Enforcement Officer may issue a citation to the owner and occupant, and may issue a citation to any other person responsible for the violation in accordance with this Ordinance. The citation shall state the date by which the uncontested payment of fines, penalties, costs or fees shall be made.

(c) Any person issued a citation pursuant to this Ordinance shall be entitled to a hearing to contest the citation pursuant to the provisions of C. G.S. § 7-152c.

(d) At any time within twelve months from the expiration of the final period for the uncontested payment of fines, penalties, costs or fees set by a citation issued pursuant to this Ordinance, the Town shall send notice to the person or persons cited to inform the person or persons: (1) of the allegations against him/her/it and the amount of the fines, penalties, costs or fees due; (2) that he/she/it may contest liability before a citation hearing officer by delivering in person or by mail written notice within ten days of the date thereof; (3) that if he/she/it does not demand such a hearing, an assessment and judgment shall be entered against him/her/it; and (4) that such judgment may issue without further notice.

(i) For purposes of this Section 7, notice shall be presumed to have been properly sent if such notice

was mailed to such person's last-known address on file with the tax collector. If the person to whom notice is issued is a registrant, the Town may deliver the notice in accordance with C.G.S. § 7-148ii, provided nothing in this section shall preclude the town from providing notice in another manner permitted by applicable law.

(e) If the person to whom notice is sent pursuant to this section wishes to admit liability, he/she/it may, without requesting a hearing, pay the full amount of the fines, penalties, costs or fees admitted to in person or by mail to an official designated by the Town.

(f) Any person who does not deliver or mail written demand for a hearing within ten days of the date of the first notice provided for by subsection 7(c) of this Ordinance shall be deemed to have admitted liability, and the designated municipal official shall certify such person's failure to respond to the hearing officer. The hearing officer shall thereupon enter and assess the fine, penalties, costs or fees provided for by this Ordinance and shall follow the procedures for obtaining a judgment from the Superior Court set forth in C.G.S. § 152c(f).

(g) A person who makes a timely request for a hearing shall be given written notice of the date, time and place of the hearing. The hearing shall be held at a time and conducted in the manner provided by C.G.S. § 7-152c(e).

(i) The hearing officer shall announce his decision at the end of the hearing. If he determines that the person is not liable, he shall dismiss the matter and enter his determination in writing accordingly. If he determines that the person is liable for the violation, he shall forthwith enter and assess the fines, penalties, costs or fees against such person as provided by this Ordinance.

(ii) If the hearing officer's assessment is not paid on the date of its entry, he shall send by first class mail a notice of the assessment to the person found liable and shall file, not less than thirty days nor more than twelve months after such mailing, a certified copy of the notice of assessment and an entry fee with the clerk of a superior court facility designated by the Chief Court Administrator.

(iii) The person against whom an assessment has been entered by the hearing officer pursuant to this section is entitled to judicial review by way of appeal pursuant to the provisions and requirements of C.G.S. § 7-152c(g).

#### Section 8. Recording of Lien

Any unpaid fine imposed shall constitute a lien upon the real estate in accordance with C.G.S. § 7-148aa. Each such lien shall be continued, recorded and released as provided for in C.G.S. § 7-148aa and the General Statutes.

#### Section 9. Municipal Performance

(a) In addition to any penalties as permitted by statute, and the citation, hearing and assessment provisions of this Ordinance, the Blight Code Enforcement Officer is authorized to institute any and all legal proceedings before the superior court to compel compliance with this Ordinance.

(b) In the event the Blight Code Enforcement Officer prevails in such legal proceedings, the violator shall be liable for all costs of bringing the property into compliance, and shall further be liable for all legal costs incurred by the town in bringing the property into compliance, including its reasonable attorney's fees.

#### Section 10. Exceptions and Pending Approvals

Any Blighted Premises for which any land use or building permit application for improvements to the Blighted Premises is pending, or which has been sold to a bona fide purchaser, shall be exempt from the provisions of this Ordinance for a period of 90 days from the date of submittal of a complete

application to the Town or from the date of sale.

#### Section 11. Conflict and Separability

(a) The provisions of this Ordinance shall not be construed to prevent the enforcement of other statutes, codes, ordinances or regulations which prescribe standards other than are provided in this Ordinance.

(b) If a court of competent jurisdiction finds any provision of this ordinance to be invalid or ineffective in whole or in part, the effect of such decision shall be limited to those provisions which are expressly stated in the decision to be invalid or ineffective, and all other provisions of this ordinance shall continue to be separately and fully effective. If any other ordinance or parts of ordinances are in conflict herewith, the more restrictive provision shall apply.

Refer to RTM.

#### Legislative History

<b>8/6/2013</b>	<b>Mayor</b>	<b>Referred</b>	<b>Town Council Committee of the W</b>
<b>8/13/2013</b>	<b>Town Council Committee of the Whole</b>	<b>Recommended for a Resolution</b>	

*Councilor Schmidt has received communications from people concerned that the blight ordinance might apply to them if they have wooded or vegetated property. The Town Manager noted that is not the intent of this ordinance; it is directed at improved areas of a property and not natural growth. Mayor Somers suggested reviewing the effects of the ordinance after six months. The Town Manager asked Councilor Schmidt the forward the communications to him. Councilor Johnson expressed opposition to the ordinance and asked how it would be funded. The Town Manager replied that initially enforcement will be done by Lee Treadway under the direction of Kevin Quinn. The Town Manager distributed a response prepared by the Town Attorney to concerns raised at the public hearing.*

<b>8/20/2013</b>	<b>Town Council</b>	<b>Deleted from Referral List - Action to be taken</b>
------------------	---------------------	--

<b>8/20/2013</b>	<b>Town Council</b>	<b>Adopted as Amended and Referred</b>	<b>Representative Town Meeting</b>
------------------	---------------------	--	------------------------------------

*The Mayor stated that the Town Attorney has proposed a few minor changes to the Ordinance.*

*Planning and Development Director Mike Murphy stated that the proposed changes would define naturalized areas and make some general wording changes.*

*Councilor Antipas stated that he considers Item j. regarding unreasonable impact on the value of neighboring properties to be unenforceable. Mr. Murphy remarked that a combination of the first several items would create an unreasonable impact on property values.*

*MOTION TO AMEND the Ordinance to include the proposed changes from the Town Attorney was made by Councilor Watson, seconded by Councilor Antipas.*

*VOTE on Motion to Amend passed 6 in Favor: Mayor Somers, Councilor Antipas, Councilor Morton, Councilor Schmidt, Councilor Streeter, and Councilor Watson*

<b>8/21/2013</b>	<b>Representative Town Meeting</b>	<b>Referred under Rule 6.5.3</b>	<b>RTM Community Development &amp;</b>
------------------	------------------------------------	----------------------------------	--

**Motion to veto is the only appropriate action.**

#### **5. Consideration of Committee Referral Items as per Referral List**

#### **6. ADJOURNMENT**

**For the committee to meet, we need a quorum. Please let the clerk's office (441-6643) know ASAP if you will not be able to attend this meeting.**

